

**Directives by the Governor of Maharashtra  
under Rule 7 of the Development Boards  
for Vidarbha, Marathwada and the Rest of  
Maharashtra Order, 2011, for the region-  
wise distribution of outlays in the Annual  
Plan of FY 2012-13**

**Introduction**

1. The State of Maharashtra (Special Responsibility of Governor for Vidarbha, Marathwada and Rest of Maharashtra) Order, 1994 made by the President of India under Article 371(2) of the Constitution of India has assigned the Governor of Maharashtra special responsibility for matters specified in sub clauses (b) and (c) of Clause (2) of Article 371 of the Constitution in respect of the areas of Development Boards for Vidarbha, Marathwada and the Rest of Maharashtra. On 5<sup>th</sup> September 2011, the Governor has issued the “Development Boards for Vidarbha, Marathwada and the Rest of Maharashtra Order, 2011.” (hence forth referred to as the “Order”) constituting separate Development Boards for the said three regions.
2. According to Rule 7 of this Order, the Governor of Maharashtra has the special responsibility of ensuring equitable allocation of funds for developmental expenditure over the areas of Development Boards, subject to the requirements of the State as a whole.
3. According to Rule 8 of the said Order, the allocation of funds or outlays made by the Governor shall be reflected in the Annual Financial Statement to be placed before the State Legislature and the development activities with regard to the outlays as aforesaid, shall be carried out or cause to be carried out by the State Government and the funds so allocated shall be non-divertible from the area of one Board to that of another Board.

## **Present status of backlog in Irrigation sector**

4. The district wise backlog in the Irrigation sector (as on 01.04.1994) was assessed by the Indicators and Backlog Committee. The financial backlog in the Irrigation sector as on 01.04.1994 was Rs. 7418 crore. This was revised to Rs. 6618.37 crore in the year 2000 on the basis of prevalent cost norms. The directives issued by the Governor since 2001 have focused on liquidation of this backlog. This financial backlog has been liquidated in all the districts by March 2011. It was expected that the backlog in physical terms (with reference to the State average of April 1994 of potential created in Standard Rabi Equivalent (SRE) as percentage of net sown area. i.e. 35.11%) would also be liquidated as a result of enhanced allocation for the backlog districts. However, due to time and cost over-runs, the physical achievement has not been commensurate.
5. According to the report submitted by MWRRA, out of the backlog computed by the Indicators and Backlog Committee as on 1.4.1994, the remaining irrigation backlog, as on June 2009 was 2,73,720 hectare in SRE. This backlog existed in four districts of the State- Ratnagiri, Buldhana, Akola (including Washim) and Amravati. During the year 2009-10, an irrigation backlog of 14012 hectares in SRE was removed from these 4 districts. This left a balance of 2,59,708 hectares in SRE. The bulk of the backlog (2,57,518 hectares) was in the four districts of Amravati division. Data submitted by VIDC shows that an irrigation backlog of 9570 hectares was removed in Amravati division in 2010-11. The backlog in Ratnagiri district (2190 hectares) is expected to be liquidated by June 2012.
6. The backlog removed in Amravati division in the last 4 years is shown in Annexure 2. The Governor has expressed his concern at the fact that the pace of removal of physical backlog in Amravati division has progressively slowed down in the last 4 years
7. VIDC had identified 122 priority projects in Amravati division to ensure time bound liquidation of the balance backlog. However, quarterly progress

reports submitted by the MWRRRA point out that the physical achievement in these identified projects is not commensurate with the targets set out by the Water Resources Department (WRD). In September 2011, the VIDC was directed to revise the list of priority projects after considering field realities. Accordingly, VIDC has identified 106 priority projects in Amravati division for backlog removal.

### **Principles for allocation of outlay in Irrigation sector**

8. The revised program prepared by VIDC has projected a requirement of Rs. 8305 crore over a period of 5 years starting from the financial year 2011-12. According to this revised plan, the requirement for FY 2012-13 is Rs.2385 crore. The Governor desires that adequate funds should be made available to VIDC to enable it to execute this program of removing the balance backlog.
9. After earmarking adequate funds for backlog removal as explained above, the Governor has directed that the remaining allocation should be distributed among the three regions giving equal weightage to their respective population and net sown area. The percentage share of funds for the three regions is shown in Annexure 4A. The Governor is of the view that use of the population data of the 2011 census will provide a realistic base for the allocation principles as stated above.
10. By letter dated 23.9.2008, the Governor had agreed to the State Government's proposal to earmark an amount of Rs. 475 crore for the regions of Rest of Maharashtra and Marathwada Development Boards as a special dispensation. This was for a specific purpose of completing certain projects in Rest of Maharashtra and Marathwada regions which were required to be expeditiously completed to fulfil the State's commitments in utilization of the State's share of inter-state tribunal awards. The Governor is of the view that this special dispensation has served its purpose and this additional outlay should now be adjusted to provide the due share of Vidarbha region. This adjustment has been done on the basis of the allocation principles mentioned in para 8.1 and Annexure-V of the Directives dated 6<sup>th</sup> March 2008 and has been illustrated in Annexure-3 of the present Directives.

### **Principles for allocation of outlay in Irrigation sector (Tribal sub plan)**

11. The Governor has directed that the funds under Tribal Sub Plan (TSP) should be distributed on the basis of tribal population and area under TSP with 50% weightage for each. The percentage share of TSP funds for the three regions has been given in Annexure 4B.
12. During the current financial year (2011-12), the WRD had submitted that the outlay in Irrigation sector under TSP for Marathwada region cannot be utilized as there was only one project fulfilling the eligibility criteria laid down by the Tribal Development Department. The Governor is of the view that the WRD should ensure that a suitable shelf of projects fulfilling the above mentioned criteria is created to ensure that TSP funds earmarked for the Marathwada region are fully utilized.

### **Allocation for Irrigation Sector in the Annual Plan 2012-13**

13. The Planning Department has indicated, by communication dated 16<sup>th</sup> March, 2012 that the overall allocation available for the WRD in the Annual Plan of 2012-13 is Rs. 7442.3942 crore. Out of this, an amount of Rs. 529 crore will have to be set aside for schemes like Flood control, Kharlands, Hydel power projects and Command Area Development. Further, an amount of Rs. 515 crore has to be allocated for non-divisible schemes like Maharashtra Water Sector Improvement Programme, common schemes (Hydrology projects, mechanical operations and quality control) and creating a shelf of projects.
14. The proposed allocation for Inter-state projects is Rs. 100 crore and for the Gosikhurd project is Rs. 556 crore. The Governor, on the recommendations of the State Government, has kept 5 inter-state projects and the Gosikhurd National Project out of the purview of the Directives to enable the State Government to allocate adequate funds for the same on priority. Further, the Governor, on the recommendation of the State Government has agreed to keep the Net Present Value (NPV) payment of Rs. 76.03 crore for the Bhatsa-Mumbri project in Thane district outside the purview of the Directives. The

remaining divisible outlay for the WRD is **Rs. 5666.3642 crore** which includes **Rs. 103.3942 crore under TSP.**

15. Considering the principles of allocation stated above, the Governor has directed that the outlays in the Annual Plan 2012-13 for Irrigation sector shall be made in the following manner:-

(1) From the divisible outlay of the Irrigation sector, sufficient funds shall first be earmarked to the districts in Amravati division having balance backlog. This has been done taking into account the requirement of funds in the action plan prepared by the WRD for removal of backlog. Keeping in view the progress of works identified for removal of backlog and the requirements of the State as a whole, the Governor is of the view that an additional allocation of Rs. 750 crore should be allocated to the districts of Amravati division having balance backlog.

(2) The remaining allocation (after earmarking funds for backlog removal) should be distributed on the basis of weighted average as specified in Annexure 4A. The funds under TSP should be allocated as explained in Annexure 4B.

(3) An adjustment to account for the additional allocation that was provided to the Rest of Maharashtra and Marathwada Development Boards as a special dispensation in FY 2008-09 has also been incorporated.

(4) Therefore, the region wise final allocation will be as given in the table below. (in Rs. Crore)

Region	Allocation for removal of backlog	Allocation of TSP funds (Refer Annexure 5 B)	Allocation of the remaining divisible funds, after correction (Refer Annexure 5 A)	Total allocation
Vidarbha	750.00	45.78	1474.24	2270.02
Marathwada	0.00	5.55	1081.99	1087.54
Rest of Maharashtra	0.00	52.06	2256.74	2308.80
Total	750.00	103.39	4812.97	5666.36

16. The allocation earmarked for the removal of backlog of the backlog districts of Amravati, Akola (including Washim) and Buldana would be in addition to the allocation made available by the WRD out of the remaining divisible outlay. The combined allocation made available in these districts on account of backlog and from the remaining divisible outlay, should ensure that the requirement of funds for the ongoing works in these districts, including those identified for the removal of backlog, is taken care of.
17. Further, should the State Government resort to market borrowings, outside the budget, for the irrigation sector, money so raised should be for the State as a whole and distributed amongst the Development Boards equitably as indicated above. Moreover, should the allocation for irrigation sector increase subsequently in supplementary budgets, the additional funds shall be

distributed among the regions in the same proportion as specified in the Annexure 4A & 4B.

18. The Governor has expressed his concern at the fact that the balance cost of ongoing projects being executed by the Irrigation Corporations in the State as on 1.4.2011 is Rs. 75,366 crore (Annexure 6). Since budgetary resources are limited, there is a need to set the priorities of projects. If limited resources are “spread thin” over a large number of projects, it will result in cost and time overruns. The Governor has issued the following directions to address this issue.
  - a) The priority to committed expenditure in Irrigation sector should not be diluted by taking up new projects. This restriction will apply to all districts of the State, except for irrigation projects in Godavari basin of Vidarbha region as explained below.
  - b) The irrigation potential of Godavari river basin in Vidarbha region has not been tapped completely. WRD has informed that out of the allocation of 677.75 TMC ft to Vidarbha region by the Godavari water disputes tribunal, the utilization of 522.86 TMC ft has been planned. It will be necessary to plan for new projects to utilize the balance available water of 154.89 TMC ft. The Government may give administrative approval to new projects in Godavari river basin of Vidarbha region with the necessary budget provision for the purpose of obtaining statutory clearances. This is only for the purpose of creating an adequate shelf for full utilization of available water. These projects may not be taken up to avoid the thinning of resources.
  - c) Data received from WRD shows that the balance cost of ongoing projects in the TSP areas is around Rs. 1105 crore as on March 2011. The outlay for the Irrigation sector from the Tribal sub plan in FY 2012-13 is proposed as Rs. 103.3942 crore only. Therefore, the Governor is of the view that instead of

taking up new projects, the focus should be on optimal allocation of limited resources with a view to completing ongoing projects. Hence, no new projects should be taken up in TSP areas of Rest of Maharashtra and Vidarbha regions. The Governor has observed there is only one ongoing project in the TSP areas of Marathwada region. Hence, the Governor has decided to permit new irrigation projects to be taken up only in the TSP areas of Marathwada region.

- d) In para 14 of the Governor's Directives dated 10<sup>th</sup> March 2011, the Governor had decided to keep Gadchiroli district out of the purview of restrictions on taking up new projects keeping in view the special problems of the district. Information submitted by MWRRRA shows that 9 projects with a balance cost of Rs. 418.55 crore are ongoing. The irrigation potential of these ongoing projects is 16260 hectares. Further, 7 projects with a balance cost of Rs. 1145 crore and having an irrigation potential of 42570 hectares are held up for forest land clearance. The Governor has noted with satisfaction the efforts taken by the Government to develop the irrigation potential in Gadchiroli district. At the same time, the Governor feels that rather than taking up new projects, resources available for Gadchiroli district should be optimally allocated to 9 ongoing projects referred to above and efforts should be made to obtain necessary forest clearances for the other 7 projects.
- e) It has been observed that revised administrative approval is granted to some of the ongoing projects due to "change in scope". MWRRRA has pointed out that this is akin to granting approval to a new project, which is not in consonance with the Governor's directives issued earlier and reiterated above. Hence, WRD should frame guidelines regarding grant of revised administrative approval due to "change in scope" of ongoing projects. These guidelines should be framed in consultation with the Finance and Planning Departments and MWRRRA.



19. The disbursement of outlay in the irrigation sector in the Annual Plan 2012-13 should be strictly in proportion to region-wise overall allocation. Further, release of funds to the three regions shall be in proportion to their respective allocations.
20. To ensure effective utilization of funds and timely completion of projects, the Governor has directed that the allocation for Irrigation sector should be budgeted work-wise and be made part of the budget documents. The Governor has directed that a committee of Principal Secretary (Planning), Principal Secretary (Finance) and Principal Secretary (Water resources) should prepare a plan of work wise allocation of funds for the consideration of the appropriate authority in the State Government. The committee should follow the guidelines regarding selection of projects that have been laid down by the Planning Commission for the 12<sup>th</sup> Five Year Plan. While making allocations, the committee should ensure priority to the projects nearing completion so that their benefits reach the farmers in the immediate future.
21. According to the 2009-10 report of WRD regarding the status of irrigation sector in Maharashtra, the total created irrigation potential in the State is 46 lakh hectares. However, only 25 lakh hectares are actually being irrigated (by canal & well irrigation). The report mentions deficiencies in distribution as one of the reasons for the gap between created potential and utilized potential. The Governor is of the view that it is necessary to expedite pending last mile works to reduce this gap and ensure that water reaches the field. Hence, the Government is directed to set aside an adequate amount, not exceeding 5% of the allocation for each region, for completing the last mile works (especially distributaries) of such projects. The projects selected for inclusion under this category, should be such that the benefits to the farmers will be realized within a period of two years. WRD should monitor the physical progress of projects identified under this category on a quarterly basis and submit reports for the information of the Governor.

## **Governance related issues in Irrigation sector**

22. The Governor has observed that the physical achievement in the backlog districts has not been commensurate with the amount of funding provided. Adequacy of staff, delegation of powers, land availability and delays in resettlement are some of the issues which must be addressed on priority to ensure speedy completion of projects. The State Government should ensure that vacant posts are filled in departments dealing with activities like measurement of land, land acquisition and resettlement. The state Government should also provide additional human resources, wherever necessary, to ensure that large projects are completed in a time bound manner.
23. In the directives dated 10<sup>th</sup> March, 2011, the Governor had directed that the allocation for the Irrigation sector should be budgeted work wise to ensure effective utilization of funds and timely completion of projects. Field officers have pointed out that it becomes difficult to utilize the funds allotted to certain projects because of implementation issues. On the other hand, there are projects where the financial allocation is less but the physical progress is good. In such a situation, the Governor is of the view that the powers of re-appropriation of funds within the districts having backlog should be decentralized to ensure that the allocated funds are fully utilized and irrigation potential is created as per the time schedule prepared by the WRD. The Government had delegated the powers of re-appropriation to VIDC on an earlier occasion by letter dated 9.6.2010. The State Government should issue similar guidelines to delegate the powers of re-appropriation of funds, within the district, to VIDC in the four districts of Amravati division where the backlog is yet to be physically liquidated. The VIDC should exercise these powers strictly as per the guidelines to be issued by the Government.

## **Status of backlog in sectors other than Irrigation**

24. Indicators and Backlog Committee calculated the overall backlog of all other sectors, excluding Irrigation, as Rs. 6588.77 crore as on 1<sup>st</sup> April, 1994. After deducting the expenditure incurred on backlog removal from FY 1995-96 till the end of the FY 2011-12, backlog for sectors other than irrigation is projected as Rs.638.01 crore (Annexure 7). This has been arrived at by deducting the expected expenditure in FY 2011-12 from the remaining financial backlog as on 31<sup>st</sup> March 2011.

## **Energy: Energisation of Agricultural Pump-Sets**

25. The financial backlog in the sector of Energisation of Agricultural Pump-Sets has been fully liquidated as on 01/04/2009. However, the Energy Department has reported a backlog of 58,068 pump-sets in 6 districts, as on 1<sup>st</sup> February 2012. These districts are Thane, Raigad, Ratnagiri in Rest of Maharashtra Development Board and Yavatmal, Chandrapur and Gadchiroli in Vidarbha Development Board. The number of paid pending applications in these 6 districts at the end of January 2012 is 9567. The Energy Department has proposed a target of energizing 9900 pump sets in FY 2012-13 in these 6 districts. The Department has proposed a requirement of Rs.150.08 crore for this purpose.
26. It is observed that the backlog in energisation of agricultural pump sets is persisting due to a lack of demand in the 6 backlog districts. The Governor expects the district officials to take up a campaign in mission mode for generating demand. The Energy Department should issue suitable instructions in this regard. Also, the progress in this regard should be reviewed in the meetings of the District Planning Committee.

## Higher & Technical Education

27. The backlog in the sector of Higher and Technical Education consists of three components; i.e. ITIs, Technical High Schools and Polytechnics. The Department has informed that the backlog of student seats in ITIs has been removed. The construction of administrative buildings and workshops of 100 ITIs was taken up using backlog funds. Out of these 100 buildings, 76 buildings have been completed. The Department has projected that the works of 14 buildings will be completed by the end of FY 2011-12. Three works are held up due to non-availability of land. The Department has proposed a requirement of Rs. 11.97 crore for the 7 ongoing works in FY 2012-13.
28. The backlog in sub sector of polytechnics was 2818 student seats. Out of this, the backlog of 2469 student seats has been liquidated. The remaining backlog of 349 student seats exists in Thane district where the construction of the Vikramgad polytechnic is under progress. The Department has proposed that this backlog of 349 seats will be liquidated after the construction is completed and also by starting an additional shift. The construction of new polytechnics is in progress at 4 locations. The Department has now proposed a requirement of **Rs.23.30 crore** for these ongoing works in FY 2012-13.
29. The backlog in the sub sector of Technical schools was 5301 student seats. Out of this, the backlog of 4693 student seats has been liquidated till 31<sup>st</sup> March 2011 by starting 34 new technical schools in 16 districts. The Department has now submitted that out of remaining 608 student seats, backlog of 59 seats has been liquidated in the current year by enhancing in-take capacity of 6 existing technical schools (in Thane, Nashik, Gadchiroli and Jalna districts). The remaining backlog of 549 students' seats is in the districts of Mumbai city (310 seats) and Mumbai Sub-urban(239 seats). The Department proposes to liquidate a backlog of 240 student seats by starting an additional division in each of the 2 existing technical schools at Borivali & Kurla in Mumbai. Using backlog funds, the construction of administrative building and workshops was

taken up for 42 technical schools. The construction activity in 5 schools has been completed. The construction in 3 more schools is likely to be completed by the end of the FY 2011-12. The department has requested to provide **Rs 20.14 crore** outlay for FY 2012-13 from backlog funds for completing the other ongoing works.

### **Public Health Services**

30. The financial backlog as on 1 April 2000 in the public health sector was **Rs.1353.67 crore**. An expenditure of **Rs.587.04 crore** has been incurred during the period from 1 April 2000 to 31 March 2011 towards removal of backlog. The Public Health Department has now indicated that an expenditure of Rs.128.62crore is expected to be incurred during FY 2011-12, and the remaining financial backlog in this sector would be **Rs. 638.01 crore** at the end of FY 2011-12.
31. As mentioned in para 21 of the Directives dated 27 May 2009, Public Health Department has prepared a plan to complete the physical infrastructure of the Health Institutions up to 2011-12. However, the financial and physical progress of the works has not been commensurate with the plan. The Department was asked to revise its plan after considering the field realities. The Department has now requested **Rs.228.97 crore** for FY 2012-13, for the construction of Rural Hospitals, Primary Health Centres and Sub Centres, Ambulances, instruments, equipments and furniture.

### **Allocation for removal of backlog in sectors other than Irrigation**

32. The Governor has directed that an allocation of **Rs.434.46 crore** should be earmarked for backlog removal in sectors other than Irrigation in the Annual Plan for FY 2012-13. The region-wise allocation of this outlay for backlog removal in 2012-13 should be as follows:

<b>Sr. No.</b>	<b>Region</b>	<b>Outlay for backlog removal (Rs.in crore)</b>	<b>Percentage to total</b>
<b>1.</b>	Vidarbha	275.55	63.42%
<b>2.</b>	Marathwada	47.54	10.94%
<b>3.</b>	Rest of Maharashtra	111.37	25.64%
<b>4.</b>	<b>Total</b>	<b>434.46</b>	<b>100.00%</b>

33. Further, the details of the sectoral allocation for backlog removal within the region are illustrated in **Annexure 8**. The allocation for removal of backlog in other sectors should be earmarked separately. The Governor has noted that in some cases, the provision of backlog funds has been made by deducting the corresponding allocation from the general plan funds of the concerned Department. The Governor has observed that such adjustments are actually counter-productive to the overall development plans of the concerned Departments. In the review meeting organized by the Chief Secretary on 8<sup>th</sup> December, 2011, the Planning Department requested that the allocations necessary for the removal of backlog should be communicated to the Planning Department in advance. Accordingly, the region-wise allocation of outlay for removal of backlog in Higher and Technical Education & Public Health sectors in the Annual Plan of 2012-13 has been communicated to the Chief Secretary by letter dated 2<sup>nd</sup> February, 2012. The Governor has directed that the allocation for removal of backlog in non-irrigation sectors should be strictly as per the Directives and be over and above the regular plan outlay for the respective Departments.

34. A significant portion of the allocation for backlog removal is towards ongoing civil works. The Governor has stressed upon the need for close coordination between the Public Health, Higher and Technical Education, Planning, Finance and Public Works Departments for utilisation of backlog funds and completion

of works in a mission mode. The Planning Department should examine the possibility of routing the backlog through the District Planning Committee. This should help in better co-ordination at the district level through the District Collector.

### **Principles of Allocation of remaining plan outlay**

35. After deducting allocation for the Irrigation sector and funds for removal of backlog in the other backlog sectors, the divisible portion of the remaining Plan outlays should be distributed amongst the three regions in proportion to the overall population of the respective regions. While doing so, the data of the 2011 census should be taken into consideration. Within this region wise allocation of the remaining plan outlays, there would be flexibility to have sector wise distribution depending upon the needs and development opportunities of respective regions in those sectors. However, the sum total of all the sectoral outlays for a region should be within the overall ceiling of the share of the respective regions in the remaining plan outlay.
36. The Governor has observed that the non-divisible portion of the Annual Plan 2011-12 is around Rs. 10,813 crore. This constitutes nearly 26% of the Annual Plan of the State. Further, the Governor has observed that certain items of expenditure are classified as non-divisible whereas it would have been easily possible to classify the expenditure on these items region-wise. For example- the budget allocations in the Urban Development sector for the Jawaharlal Nehru National Urban Renewal Mission (Rs. 2500 crore), Maharashtra Nagarothan Abhiyaan (Rs. 250 crore) and the UIDSSMT scheme (Rs. 400 crore) have been shown as non-divisible. It should be possible to identify the municipal corporation or council which actually utilized these grants.
37. The percentage of expenditure under the non-divisible head, which is seen to be unduly high, might lead to distortions in the overall region-wise distribution of outlays. The Governor hereby directs the Planning Department to re-examine the items of expenditure which have been classified as non-divisible

in the Budget documents and suitably modify the classification wherever possible. In some cases, this classification may not be possible at the beginning of the financial year. If the item of expenditure is such that it can be classified as divisible after the end of the financial year, the Planning Department should calculate the region-wise expenditure of such items based on the expenditure data of the previous financial year. This exercise should be undertaken in consultation with the concerned Department. A report for such an exercise for the financial year 2011-12 should be submitted for the information of the Governor by July 2012.

38. There shall be no diversion of funds from backlog districts to non-backlog districts and from the area of one Development Board to another without prior approval of the Governor.

### **Redefining the role of the Development Boards**

39. The functions of the Development Boards have been redefined in the Order dated 5<sup>th</sup> September, 2011. This will help them to be more effective as think tanks for balanced regional development. The Governor has noted with satisfaction, that the Development Boards have carried out impact assessment studies during the current year with a focus on Scheduled Areas.

In FY 2012-13, the Governor desires that the Development Boards should prepare the district development reports of at least 2 districts each. The Development Boards should accord priority to districts with a low Human Development Index. In addition, the Boards can continue to conduct other studies in furtherance of the objectives of the Development Boards. To enable the Boards to undertake these responsibilities, the Governor has directed that an allocation of Rs. 2 crore be set aside for the Development Boards. The Planning Department shall make the funds available to the Boards as per their needs.



## **Expert committee**

40. The Governor has noted the setting up of an expert committee under the Chairmanship of Dr. Vijay Kelkar to study the issue of balanced regional development. The Governor expects that the recommendations of the Committee would provide useful inputs for the Directives to be issued for FY 2013-14. The State Government should provide all necessary assistance to the Committee towards this end.

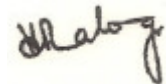
## **Mechanism for compliance of Directives**

41. As per the provisions of section 11(f) and section 21(1) & (2) of the Maharashtra Water Resources Regulatory Authority Act, 2005, the Maharashtra Water Resources Regulatory Authority (MWRRA) has been entrusted with the responsibility of monitoring the implementation of the Governor's Directives. Accordingly, MWRRA should take periodic reviews of the implementation of the Directives relating to the irrigation sector and submit quarterly reports for the information of the Governor.
42. The Governor feels that it is necessary to set up a mechanism to closely monitor the progress of the works related to liquidation of backlog. The Governor has directed that the Divisional Commissioners shall review the implementation of these Directives on a quarterly basis and submit reports about the same to the Governor. Similarly, the Chief Secretary should take periodical review of the implementation of these Directives and address policy issues, if any, at the level of the State Government. The Chief Secretary should submit quarterly reports to the Governor for information.
43. The Governor has expressed concern over the large unspent balances with the Irrigation development Corporations at the end of the financial year. The WRD has communicated by letter dated 15.03.2012 that the unspent balances with the Corporations was Rs. 2438 crore at the end of the FY 2009-10 and Rs. 3496 crore at the end of FY 2010-11. These balances are of the tune of 35% and 45%

of the total plan size of the respective years. Moreover, there is a discrepancy in the figures of unspent balances of Rest of Maharashtra Development Board that have been communicated by WRD for the FY 2009-10. The unspent balance of the Rest of Maharashtra Development Board was initially communicated as Rs. 467 crore by WRD (by letter dated 13.05.2009). This figure has been subsequently revised by WRD to Rs. 1007 crore by letter dated 15.03.2012. The Governor has directed the Chief Secretary to examine the reasons for the large unspent balances with the Irrigation Corporations and also the reasons for the discrepancy in the figures reported by the WRD. The Chief Secretary should ensure that corrective steps are taken by the concerned Departments in this regard and an action taken report should be submitted for the information of the Governor within 3 months.

44. In compliance of para 35 of the Governor's Directives dated 10<sup>th</sup> March, 2011, the Planning Department has communicated that a mechanism has been worked out to capture details of region-wise outlays and expenditure for all the sectors, including irrigation. This mechanism is expected to be activated from 1<sup>st</sup> April 2012. The Planning Department, in co-ordination with the Finance Department should publish these figures on a quarterly basis. This will help to bring about greater transparency in the implementation of the Directives. Since non-plan developmental expenditure also falls within the ambit of the special responsibility assigned to the Governor by the Presidential Order dated 9<sup>th</sup> March 1994 and the provisions of sub clause 2 (b) of Article 371 of the Constitution, the Governor has directed the Planning Department to include non-plan developmental expenditure while working out the above details of region-wise allocation and expenditure for all sectors.

By order and in the name of the Governor of Maharashtra,



**(Vikas Chandra Rastogi)**  
**Secretary to Governor**

**Raj Bhavan, Mumbai**  
**Date: 17 March 2012**

### Annexure-1

Statement showing region-wise financial backlog, as computed by the Indicators and Backlog Committee, as on 1 April 1994 (Rs. in crore)

Sr. No.	Region	Irrigation	Other Backlog Sectors	Total Backlog
1	Vidarbha	4083.00 (55.04%)	2541.02 (38.57%)	6624.02 (47.60%)
2	Marathwada	2401.00 (32.37%)	1603.55 (24.34%)	4004.55 (28.77%)
3	Rest of Maharashtra	934.00 (12.59%)	2444.20 (37.09%)	3378.20 (23.63%)
4	<b>Total</b>	<b>7418.00</b> <b>(100%)</b>	<b>6588.77</b> <b>(100%)</b>	<b>14006.77</b> <b>(100%)</b>

Source: Indicators and Backlog Committee Report

### Annexure-2

The backlog removed in Amravati division in the last 4 years

	Balance backlog (in hectares SRE)	Backlog removed during the previous year (in hectares SRE)
June 2007	3,38,070	
June 2008	2,91,370	46,700
June 2009	2,63,453	27,917
June 2010	2,57,518	5,935
June 2011	2,47,948	9,570

**Annexure -3**

**Statement showing region-wise outlays to compensate the outlay of Rs. 475 crore provided as a special dispensation to the Rest of Maharashtra and Marathwada regions in 2008-09 (Rs. in crore)**

Region	Allocation formula laid down in the Directives for FY 2008-9	Allocation given under special dispensation	Corrections to be made to compensate for the excess outlay due to special dispensation
Vidarbha	50.46%	0	239.685
Marathwada	20.46%	100	-2.815
Rest of Maharashtra	29.08%	375	-236.87
		475	0

#### Annexure- 4 A

##### Statement showing principles of allocation of outlay in the Irrigation sector in Annual Plan 2012-13

Region	Population* (2011 census)	% of population	Net sown area 1994# (000 hect)	% of net sown area	Weightage of population and area (equal)
Vidarbha	23003179	23.03%	5106.8	28.27%	25.65%
Marathwada	18727748	18.75%	4755.9	26.33%	22.54%
Rest of Maharashtra	58163598	58.23%	8199.3	45.40%	51.81%
Totals	99894525	100.00%	18062.0	100.00%	100.00%

\*Source- Census 2011

# Source- I & B Committee report, Volume –I

#### Annexure 4B

##### Statement showing principles of allocation of outlay in Irrigation sector- Tribal Sub Plan (TSP) in Annual Plan 2012-13

Region	Population (2001 census)	% of population	Area under TSP (sq. km)	% of area under TSP	Weightage of population and area (equal)
Vidarbha	2756115	32.48%	31101	56.07%	44.27%
Marathwada	608109	7.17%	1983	3.58%	5.37%
Rest of Maharashtra	5121932	60.36%	22382	40.35%	50.35%
Totals	8486156	100.00%	55466	100.00%	100.00%

Source: Tribal Development Department, Government of Maharashtra

**Annexure- 5 A**

**Statement showing the allocation of funds to the three regions after making allocations for removal of backlog, corrections for excess/shortfall in allocation and thereafter, remaining funds are distributed on the basis of respective weightages of regions in terms of population and net sown area**

(Rs. in crore)

Divisible outlay for the irrigation sector	5562.97
Outlay required for removal of backlog	750.00
Outlay available for allocation as per allocation principles	4812.97

(Rs. in crore)

Region	Region-wise weightage of population and net sown area (equal weightage)	Distribution of balance funds	Corrections for special dispensation of 2008-09	Total allocation
Vidarbha	25.65%	1234.56	239.685	1474.24
Marathwada	22.54%	1084.81	-2.815	1081.99
Rest of Maharashtra	51.81%	2493.61	-236.87	2256.74
Total	100.00%	4812.97	0	4812.97

### Annexure- 5 B

**Statement showing the allocation of Tribal Sub Plan (TSP) funds to the three regions on the basis of respective weightages of regions in terms of tribal population and area under TSP**  
(Rs. in crore)

Divisible outlay for the irrigation sector 103.39

Region	Region-wise weightage of population and net sown area (equal weightage)	Distribution of Balance Funds
Vidarbha	44.27%	45.78
Marathwada	5.37%	5.55
Rest of Maharashtra	50.35%	52.06
Total	100.00%	103.39

### Annexure 6

**Balance cost of ongoing irrigation projects as on 1 April 2011**

Sr.No.	Region	No. of Projects	Balance Cost as on 1 April 2011 (Rs. in crore)
1	Vidarbha	277	29413
2	Marathwada	183	13580
3	Rest of Maharashtra	287	32373
	Total	747	75366

**Annexure 7**

**Statement showing region-wise remaining financial backlog in the development sectors as on 1 April 2012. (Rs. in crore)**

Sr No	Development Sector	Vidarbha		Marathwada		Rest of Maharashtra		Total	
		Backlog as on 1/4/2010	Remaining backlog as on 1/4/12	Backlog as on 1/4/00	Remaining backlog as on 1/4/12	Backlog as on 1/4/00	Remaining backlog as on 1/4/12	Backlog as on 1/4/00	Remaining backlog as on 1/4/12
1	Public Health	187.34	45.60	422.74	260.93	743.59	331.48	1353.67	638.01
	<b>Total :</b>	<b>187.34</b>	<b>45.60</b>	<b>422.74</b>	<b>260.93</b>	<b>743.59</b>	<b>331.48</b>	<b>1353.67</b>	<b>638.01</b>
			7.15%		40.90%		51.95%		100%

**Annexure- 8**

**Statement showing sector-wise allocation of outlay for backlog removal in the Annual Plan 2012-13 (Rs. in crore)**

Sr. No.	Sector	Vidarbha	Marathwada	Rest of Maharashtra	Total
1	<b>Technical Education</b>	23.98	8.24	23.19	55.41
a	ITIs	00	00	11.97	11.97
b	Polytechnics	15.41	1.20	6.69	23.30
c	Technical High Schools	8.57	7.04	4.53	20.14
2	<b>Public Health</b>	122.71	39.30	66.96	228.97
3	<b>Energisation of Pump Sets</b>	128.86	00	21.22	150.08
	<b>Total</b>	<b>275.55</b>	<b>47.54</b>	<b>111.37</b>	<b>434.46</b>
		<b>63.42%</b>	<b>10.94%</b>	<b>25.64%</b>	<b>100%</b>

Footnote: Apart from above allocation, an amount of **Rs. 2 crore** shall be earmarked for the purpose as explained in para 39.